UNITED STATES DISTRICT COURT FOR THE DISTRICT OF MASSACHUSETTS

COMMONWEALTH OF MASSACHUSETTS, et al.,

Plaintiffs,

v.

Case No. 1:25-cv-10338

NATIONAL INSTITUTES OF HEALTH, et al.,

Defendants.

PLAINTIFF STATES' MOTION FOR LEAVE TO FILE EXCESS PAGES

Pursuant to Local Rule 7.1(b)(4), Plaintiff States respectfully request leave to file a 30-page memorandum in support of their motion for a temporary restraining order. Good cause exists for Plaintiffs' request. As reflected in the memorandum itself, this case raises significant challenges—both substantive and procedural—to a National Institutes of Health ("NIH") guidance document that will have an immediate and devastating effect on Plaintiffs and their instrumentalities. Addressing the basis for those challenges and the need for emergency relief requires more than the usual 20 pages. The need for excess pages also stems from the compressed timeline: issued on February 7, the NIH guidance document becomes effective today—the very next business day—and purports to apply not only to new NIH grants but existing ones, too. For all these reasons, the Court should allow Plaintiffs to file a 30-page memorandum in support of their motion for a TRO.

February 10, 2025

Respectfully submitted.

ANDREA JOY CAMPBELL
ATTORNEY GENERAL OF MASSACHUSETTS

/s/ Katherine Dirks

Katherine Dirks (BBO No. 673674)

Deputy Chief, Government Bureau

Amanda Hainsworth (BBO No. 684417)

Senior Legal Advisor to the Attorney General

Yael Shavit (BBO No. 695333)

Chief, Consumer Protection Division

Chris Pappavaselio (BBO No. 713519)

Assistant Attorney General

Office of the Attorney General

One Ashburton Place, 20th Floor

Boston, MA 02108

(617) 963-2277

katherine.dirks@mass.gov

Counsel for the Commonwealth of Massachusetts

February 10, 2025

Respectfully submitted,

ANDREA JOY CAMPBELL

Attorney General of Massachusetts

By: /s/ Katherine Dirks
Katherine Dirks (BBO # 673674)

Deputy Chief, Government Bureau
Amanda Hainsworth (BBO # 684417)

Senior Legal Advisor to the AG
Yael Shavit (BBO # 695333)

Chief, Consumer Protection Division
Chris Pappavaselio (BBO # 713519)

Assistant Attorney General
1 Ashburton Pl.
Boston, MA 02108
617.963.2277

katherine.dirks@mass.gov
Counsel for the Commonwealth of Massachusetts

DANA NESSEL

Attorney General of Michigan

By: /s/ Linus Banghart-Linn
Linus Banghart-Linn*
Chief Legal Counsel
Michigan Department of Attorney General
525 W. Ottawa St.
Lansing, MI 48933
(517) 281-6677
Banghart-LinnL@michigan.gov
Attorneys for the People of the State of Michigan

KWAME RAOUL

Attorney General of Illinois

By: /s/ Alex Hemmer
Alex Hemmer*
Deputy Solicitor General
Office of the Illinois Attorney General
115 S. LaSalle St.
Chicago, IL 60603
(312) 814-5526
alex.hemmer@ilag.gov
Counsel for the State of Illinois

KRIS MAYES

Attorney General of Arizona

s/Joshua D. Bendor

Joshua D. Bendor*
Solicitor General
Office of the Arizona Attorney General
2005 N. Central Ave.
Phoenix, AZ 85004
(602) 542-3333
Joshua.Bendor@azag.gov
ACL@azag.gov
Counsel for the State of Arizona

ROB BONTA

Attorney General of California

NELI PALMA* Senior Assistant Attorney General

/s/ Emilio Varanini
EMILIO VARANINI*
Supervising Deputy Attorney General
SOPHIA TONNU*
DANIEL AMBAR*
Deputy Attorneys General
California Attorney General's Office
455 Golden Gate Avenue
San Francisco, CA 94102
(415) 510-3541
Emilio.Varanini@doj.ca.gov
Counsel for the State of California

PHILIP J. WEISER

Attorney General of Colorado

/s/ Shannon Stevenson*

Shannon Stevenson, CO Reg. No. 35542

Solicitor General

Colorado Department of Law

Ralph L. Carr Judicial Center

1300 Broadway, 10th Floor

Denver, CO 80203

Phone: (720) 508-6749

Shannon.Stevenson@coag.gov

Counsel for the State of Colorado

WILLIAM TONG

Attorney General of Connecticut

By: /s/ Michael K. Skold

Michael K. Skold*

Solicitor General

165 Capitol Ave

Hartford, CT 06106

(860) 808-5020

Michael.skold@ct.gov

Counsel for the State of Connecticut

KATHLEEN JENNINGS

Attorney General of Delaware

By: /s/ Ian R. Liston

Ian R. Liston*

Director of Impact Litigation

Vanessa L. Kassab*

Deputy Attorney General

Delaware Department of Justice

820 N. French Street

Wilmington, DE 19801

(302) 683-8899

ian.liston@delaware.gov

Counsel for the State of Delaware

ANNE E. LOPEZ

Attorney General of Hawai'i

/s/Kaliko 'onālani D. Fernandes

David D. Day*

Special Assistant to the Attorney General
Kalikoʻonālani D. Fernandes*

Solicitor General
Department of the Attorney General
425 Queen Street
Honolulu, HI 96813
(808) 586-1360
kaliko.d.fernandes@hawaii.gov
Counsel for the State of Hawai'i

AARON M. FREY

Attorney General for Maine

/s/ Sean D. Magenis

SEAN D. MAGENIS
Assistant Attorney General
Office of the Attorney General
6 State House Station
Augusta, ME 04333-0006

Tel.: 207-626-8800 Fax: 207-287-3145 sean.d.magenis@maine.gov

sean.d.magenis@maine.gov
Counsel for the State of Maine

ANTHONY G. BROWN

Attorney General of Maryland

/s/ Adam D. Kirschner

Adam D. Kirschner*
Senior Assistant Attorney General
Office of the Attorney General
200 Saint Paul Place, 20th Floor
Baltimore, Maryland 21202
akirschner@oag.state.md.us
410-576-6424
Counsel for the State of Maryland

KEITH ELLISON

Attorney General of Minnesota

By: /s/ Liz Kramer*
Solicitor General
Office of the Minnesota Attorney General
445 Minnesota Street, Suite 600
St. Paul, Minnesota 55101-2131
(651) 757-1010
liz.kramer@ag.state.mn.us
Counsel for the State of Minnesota

AARON D. FORD

Attorney General of Nevada

/s/ Heidi Parry Stern
Heidi Parry Stern*
Solicitor General
Office of the Nevada Attorney General
1 State of Nevada Way, Ste. 100
Las Vegas, NV 89119
(702) 486-5708
HStern@ag.nv.gov
Counsel for the State of Nevada

MATTHEW J. PLATKIN

Attorney General of New Jersey

By: /s/ Angela Cai
Angela Cai*

Executive Assistant Attorney General
Richard J. Hughes Justice Complex
25 Market Street
Trenton, NJ 08625
(609) 376-3377

Angela.Cai@njoag.gov
Counsel for the State of New Jersey

LETITIA JAMES

Attorney General of New York

By: /s Rabia Muqaddam
Rabia Muqaddam*
Special Counsel for Federal Initiatives
Molly Thomas-Jensen*
Special Counsel
28 Liberty Street
New York, NY 10005
(212) 416-8883
Rabia.Muqaddam@ag.ny.gov
Molly.Thomas-Jensen@ag.ny.gov
Counsel for the State of New York

RAÚL TORREZ

Attorney General of New Mexico

/s/ Anjana Samant
Anjana Samant*
Deputy Counsel for Impact Litigation
New Mexico Department of Justice
P.O. Drawer 1508
Santa Fe, NM 87504-1508
(505) 490-4060
asamant@nmdoj.gov
Counsel for the State of New Mexico

JEFF JACKSON

Attorney General of North Carolina

LAURA HOWARD*
Chief Deputy Attorney General
By /s/ Daniel P. Mosteller*
Associate Deputy Attorney General
North Carolina Department of Justice
PO Box 629
Raleigh, NC 27602
919-716-6026
dmosteller@ncdoj.gov
Counsel for State of North Carolina

DAN RAYFIELD

Attorney General of Oregon

By: /s Christina L. Beatty-Walters
Christina L. Beatty-Walters
Senior Assistant Attorney General
100 SW Market Street
Portland, OR 97201
(971) 673-1880
Tina.BeattyWalters@doj.oregon.gov
Counsel for the State of Oregon

PETER F. NERONHA

Attorney General of Rhode Island

/s/ Jordan Broadbent

Jordan Broadbent*

Special Assistant Attorney General
Rhode Island Office of the Attorney General
150 South Main Street
Providence, RI 02903
(401) 274-4400, Ext. 2060
Jbroadbent@riag.ri.gov
Counsel for the State of Rhode Island

CHARITY R. CLARK

Attorney General of Vermont

By: /s/ Jonathan T. Rose
Jonathan T. Rose*
Solicitor General
109 State Street
Montpelier, VT 05609
(802) 828-3171
Jonathan.rose@vermont.gov
Counsel for the State of Vermont

NICHOLAS W. BROWN

Attorney General of Washington

s/ Spencer W. Coates
SPENCER W. COATES*
ELLEN RANGE*
Assistant Attorneys General
Office of the Washington State Attorney General
800 Fifth Avenue, Suite 2000
Seattle, WA 98104
(206) 464-7744
spencer.coates@atg.wa.gov
ellen.range@atg.wa.gov
Counsel for the State of Washington

JOSHUA L. KAUL

Attorney General of Wisconsin

/s/ Aaron J. Bibb

Aaron J. Bibb*
Assistant Attorney General
Wisconsin Department of Justice
17 West Main Street
Post Office Box 7857
Madison, Wisconsin 53707-7857
(608) 266-0810
bibbaj@doj.state.wi.us
Counsel for the State of Wisconsin

^{*}pro hac vice forthcoming

LOCAL RULE 7.1 CERTIFICATE

I, Katherine Dirks, certify that on February 10, 2025, I provided a copy of the foregoing to the following individuals at the U.S. Department of Justice by electronic mail to provide notice of this motion:

Eric J. Hamilton
Deputy Assistant Attorney General, Federal Programs Branch
eric.hamilton@usdoj.gov

Alex Haas Co-Director, Federal Programs Branch alex.haas@usdoj.gov

Diane Kelleher Co-Director, Federal Programs Branch diane.kelleher@usdoj.gov

John Griffiths Co-Director, Federal Programs Branch john.griffiths@usdoj.gov

Rayford Farquhar Chief, Defensive Litigation, Civil Division U.S. Attorney's Office for the District of Massachusetts rayford.farquhar@usdoj.gov

Plaintiffs have not yet had an opportunity to meet and confer with Defendants' counsel, but are proceeding with this filing given the need for prompt relief, as set forth in the memorandum of law in support of Plaintiffs' motion for a temporary restraining order.

February 10, 2025

/s/ Katherine Dirks

Katherine Dirks (BBO No. 673674)

Deputy Chief, Government Bureau
Office of the Attorney General
One Ashburton Place, 20th Floor
Boston, MA 02108
(617) 963-2277
katherine.dirks@mass.gov
Counsel for the Commonwealth of
Massachusetts